

Message Text

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ACTION EUR-08

INFO OCT-01 SS-14 ISO-00 EURE-00 NSC-05 NSCE-00 INR-05

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FM AMEMBASSY COPENHAGEN

TO SECSTATE WASHDC IMMEDIATE 921

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY THE HAGUE

USMISSION NATO IMMEDIATE

S E C R E T COPENHAGEN 1422

LIMDIS

E.O. 11652: GDS

TAGS: NATO DA

SUBJ: DEMARCHE ON NATO SUMMIT DECLARATION

REF: STATE 112530

SUMMARY: THE DANES, WHO WISH TO AVOID A CONFRONTATION
AMONG THE ALLIES OVER THE IS AND BELGIAN DRAFT SUMMIT
COMMUNIQUES, SAY THEY RECONGIZE POSITIVE ELEMENTS IN
BOTH DRAFTS AND BELIEVE THE TWO SHULD BE MARRIED OR
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THAT MUTUALLY ACCEPTABLE NEW LANGUAGE SHOULD BE FOUND.

SOME DOUBTS WERE VOICED AS TO THE WISDOM OF SPELLING OUT
NATO'S CURRENT INTERNAL PROBLEMS. WHATEVER THE LANGUAGE,
THREE ELEMENTS SHOULD STAND OUTC (1) RECONFIRMATION OF
CONFIDENCE IN AND COMMITMENT TO THE ALLIANCE:
(2) PRESERVATION OF THE MILITARY SECURITY OF THE
ALLIANCE (3) CONTINUED PURSUIT OF DETENTE. THE DANES
WANT TO STAY IN THE BACKGROUND ON THIS ISSUE BUT ARE
PROBABLY WILLING TO GIVE AMBSSADOR SVART CONSIDERABLE
FREEDOM TO PLAY HIS HAND IN BRUSSELS AS HE SEES FIT.
END SUMMARY.

1) POLCOUNDS CALLED ON MFA'S DEPUTY POLITICAL DIRECTOR, OLE
BIERRING, TODAY AND MADE DEMARCHE AS INSTRUCTED REFTEL.

2) BIERRING TOOK EXPECTED POSITION THAT DANES WISHED TO
AVOID CONFRONTATION WITHIN ALLIANCE OVER QUESTION OF
SUMMIT COMMUNIQUE, THAT ELEMENTS OF BOTH THE BELGIAN AND
IS DRAFTS HAD MERIT AND THAT "A MARRIAGE" OR PERHAPS A NEW
DRAFT WOULD BE THE ANSWER. POLCOUNDS ASKED WHETHER THE
DANES WOULD SUPPORT THE IS DRAFT AS A BASIS FOR THE
DISCUSSION. BIERRING, IN EFFECT, SIDESTEPPED THE QUESTION
AND SAID THAT A SMALL DRAFTING COMMITTEE IN BRUSSELS
SHOULD BE GIVEN A MANDATE TO COME UP WITH LANAGUAGE
ACCEPTABLE TO ALL. HE SAID THAT THE DANES WISH TO REMAIN
FLEXIBLE ON THIS QUESTION IN ORDER TO REACH A SATISFACTORY
CONCLUSION.

3) BIERRING SAID THE DANES WANT TO SEE THREE ELEMENTS
STAND OUT IN THE SUMMIT COMMUNIQUE: (1) A MUTAL REAFFIRMA-
TION OF CONFIDENCE IN AND COMMITMENT TO THE ALLIANCE ON THE
PART OF ALL MEMBERS (THE U.S. SHOULD RENEW ITS PLEDGE AND
THE EUROPEANS SHOULD DEMONSTRATE THAT THEY HAVE FAITH IN
THE U.S. COMMITMENT: (2) MILITARY SECURITY OF THE ALLIANCE
MUST BE SAFEGUARDED AND THE ALLIES SHOULD COOPERATE CLOSELY
TO THIS END: AND (3) DETENTE MUST BE PURSUED IN ORDER
TO CONTINUE THE IMPROVEMENT IN THE RELATIONSHIP WITH THE
WARSAW PACT COUNTRIES:

4) BIERRING SAID CERTAIN ELEMENTS OF THE "DIGNIFIED" BELGIAN
DRAFT WERE APPEALING TO THE DANES. HE CITED, FOR EXAMPLE,
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THE CONFIRMATION THAT THE ALLIES WERE DETERMINED "TO MAINTAIN
THEIR INTERNAL COHESION, TO WORK AT STRENGTHENING IT WHERE
IT HAS BEEN WEAKENDED, ETC." HE ALSO FOUND ATTRACTIVE, "THE
PEOPLES OF THE ALLIANCE SHARE THE UNIVERSAL ASPIRATION FOR
JUSTIC AND SOCIAL PROGRESS" HE CHARACTERIZED THE BREVITY
OF THE BELGIAN DRAFT AND ITS "DIGNIFIED LANGUAGE" AS ACHIEVING
SOMETHING OF THE TONE THAT MIGHT BE EXPECTED FROM A NATO
SUMMIT CONFERENCE. POL COUNS REITERATED THAT, ON THE

CONTRARY, IN THE US VIEW THE FORCEFULNESS AND STYLE OF THE I.S.
DRAFT WERE MORE APPROPRIATE TO THE OCCASION.

5) BIERRING CONTINUED THAT THE DANES DID NOT OBJECT TO THE HORTATORY LANGUAGE IN THE I.S. DRAFT CONCERNING COOPERATION ON PROBLEMS OF FOOD, ENERGY, ETC. HOWEVER, THEY BELIEVED THAT CONSISTENT WITH THE OTTAWA DECLARATION. THERE SHOULD BE SOME RECOGNITION THAT RESPONSIBILITY FOR THESE MATTERS IS LODGED IN THE APPROPRIATE INTERNATIONAL FORA WHICH HAVE BEEN ESTABLISHED TO DEAL WITH THEM.

6) FINALLY, BIERRING WONDERED ALOUD WHETHER THE PROBLEMS THAT THE ALLIANCE ADMITTEDLY FACES SHOULD BE SO EXPLICITLY SPELLED OUT IN THE SUMMIT COMMUNIQUE. IN THIS CONNECTION, HE RECALLED HIS RECENT VISITS TO CZECHOSLOVAKIA, HUNGARY AND THE SOVIET UNION. THERE HE FOUND THAT OFFICIALS IN THOSE COUNTRIES WERE UNCOMFORTABLE OVER THE IMPLICATIONS FOR DETENTE RESULTING FROM THE POSSIBLE REACTION OF THE ALLIANCE TO THE PROBLEMS POSED IN THE MEDITERRANEAN AND PORTUGAL. BIERRING ASKED WHETHER THE AIRING OF THESE PROBLEMS, AS POSED IN THE I.S. DRAFT, MIGHT NOT CAUSE THE EASTERN EUROPEANS TO TAKE THEM MORE SERIOUSLY THAN THEY WOULD NOW LIKE TO. POLCOUNDS REPLIED THAT IT APPEARED TO HIM THAT A FRANK ACKNOWLEDGEMENT OF THE PROBLEMS OF THE ALLIANCE AND AN EXPRESSION OF DETERMINATION TO SOLVE THEM WOULD HAVE A SALUTARY EFFECT ON OUR COMMON RELATIONSHIP WITH EASTERN EUROPE IN THAT IT DEMONSTRATED THAT WE WERE STRONG ENOUGH TO ADDRESS THESE PROBLEMS AND WORK TO THEIR RESOLUTION. BIERRING THEN RHETORICALLY ASKED WHETHER THE I.S. EXPRESSION OF THESE PROBLEMS WAS PRIMARILY DIRECTED TOWARD THE ALLIES THEMSELVES OR TO THE WARSAW PACT NATIONS.

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7) AT THE CONCLUSION OF THE DISCUSSION, BIERRING RE-EMPHASIZED THAT HIS REACTIONS HAD BEEN PRELIMINARY, THAT POSITIVE ELEMENTS EXISTED IN BOTH THE BELGIAN AND I.S. DRAFTS AND THAT THE DANES WISHED TO REMAIN FLEXIBLE IN ARRIVING AT LANGUAGE WHICH COULD BE ACCEPTED BY ALL THE ALLIES.

8) COMMENT: WE CONCLUDE THAT THE DANES WANT TO STAY VERY MUCH IN THE BACKGROUND ON THIS ISSUE BUT THAT NATO AMBASSADOR SVART ENJOYS CONSIDERABLE FREEDOM OF ACTION ON HOW TO PLAY THE DANISH HAND IN BRUSSELS.

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